



Lakes, Parks and Recreation Commission Meeting Agenda

February 3, 2025 12:00 pm

Aquatic Center Meeting Room, 801 E. Mill Street

Call Meeting to Order:

Order of the Agenda:

Parks and Recreation Director's Report of Additions or Changes

Minutes:

Regular Meeting December 2, 2025

Public Comment:

Members of the public will be permitted to address the commission for up to five minutes for comments or suggestions. Action by the Commission other than acknowledgement is not expected at the same meeting. Repetitive addresses may be limited at the discretion of the Chair to ensure that time is available for all agenda items.

Old Business:

P.C. Mills Park Improvements

New Business:

Election of 2026 Officers
Hazel Creek Shelter
Master Plan/Site Plan Project Review
JustServe Initiative
Activity Report

Adjourn:

Next Meeting, March 3, 2026 – Aquatic Center Meeting Room

Notice of Nondiscrimination:

All persons within the City of Kirksville are free and equal and shall be entitled to the following equal use and enjoyment within the city at any place of public accommodation without discrimination or segregation on account of age, ancestry, color, disability, gender, gender identity, marital status, national origin, race, religion, sexual orientation or on any other basis that would be in violation of any applicable federal, state, or local law.

Notice of Disability Accommodations:

Any person with a disability desiring reasonable accommodation to attend this meeting may contact the City Clerk at 660.627.1225 to make such arrangement.

The City of Kirksville will create a welcoming and thriving community as northeast Missouri's center for education, commerce, health, recreation, and culture.

Lakes Parks and Recreation Commission Minutes

December 2, 2025, 12:00 pm
Aquatic Center Meeting Room, 801 E. Mill Street

PRESENT: Yvette Amerman, Carol Cox, John Gardner, Ryan Huseman Hank Janssen, Jerry Jones (entered at 12:09 pm), Logan Peckosh.

ABSENT: Scott Meredith, Sean Murphy, Tony Vazzana.

STAFF PRESENT: Robin Harden; Parks and Recreation Director, Luke Callaghan; Assistant Parks and Recreation Director, Austin Miller; Communications Director, Rodney Sadler; Deputy City Manager.

Chairperson Calls the Meeting to Order

Chairperson Hank Janssen called the meeting to order at 12:07 PM, with a quorum present.

Approval of the Order of the Agenda

The order of the agenda was approved as presented.

Approval of the Minutes – November 4, 2025

The minutes were approved as presented, with no corrections.

Public Comment

No public comments were offered.

Old Business

Harden provided an update on the P.C. Mills Park Splash Pad Project. All concrete for the project has been installed. The large feature and shade structures have yet to be installed, and final grading and seeding need to be completed. The winter weather moving into the area may push the final completion of the project to early spring.

Jerry Jones entered the meeting at 12:09 pm.

Harden then presented the final draft of the site plan for the Rock Lake Conservation Area, highlighting changes made since the Commission's last review. It is anticipated that the plans will be presented to City Council for approval and integration into the master plan on December 15. Noted changes include the need for sidewalk connections from First Street, moving the playground and upper parking lot to Phase Two, and shifting development near the lake to Phase Three. SWT is currently working on construction documents for the entry drive and parking area. The 2026 budget includes funding for construction of the drive and parking area, with assistance from Missouri Department of Conservation (MDC) ORIG grant funds. At this time, it is anticipated that a majority of the project will be completed in-house by the Public Works Department to help reduce project costs. Cox made a motion to recommend the Rock Lake Conservation Area site plan for City Council approval and integration into the master

plan. Peckosh seconded. Ayes (7) - Amerman, Cox, Gardner, Huseman, Janssen, Jones, Peckosh; Nays (0); Absent (3) - Meredith, Murphy, Vazzana

Next, Harden reviewed the final draft of the site plan for the North Park Soccer Complex, noting that no major changes had been made since the Commission's last review. Janssen asked about the status of the Green Field. Harden explained that elimination of the Green Field is not imminent and would only occur after Maple Street is constructed and if additional parking is required to serve the complex. Cox asked how the timing of the soccer complex aligns with the sales tax renewal in 2032. Gardner stated that waiting until 2032 to develop the soccer fields does not reflect the community input received during the Kirk's Capital Campaign. He felt field development should begin using the remaining Kirk's Capital funds. Jones agreed, noting the community would benefit from having soccer fields available even if support amenities are added at a later date. Sadler agreed that the project could be started using in-house labor to stretch available funds, but stated the entire project could not be completed using Kirk's Capital funds alone. Sadler added that other funding sources, such as grants, could be explored and explained the timeline for the City's current LWCF grant application for a shelter and restroom at Rotary Park: applied in 2025, award announced in 2026, potential construction beginning in 2027, and project completion required by 2028. Peckosh made a motion to recommend the North Park Soccer Complex site plan for City Council approval and integration into the master plan. Gardner seconded. Ayes (6) - Amerman, Cox, Gardner, Huseman, Jones, Peckosh; Nays (1) - Janssen; Absent (3) - Meredith, Murphy, Vazzana.

Harden provided an overview of the department's 2026 budget. Highlights included the award of the Community Forestry Cost Share and ORIG grants from MDC, and the purchase of tables and benches for Hazel Creek Lake and the Rock Lake Conservation Area utilizing a grant from Missouri Department of Natural Resources (MO DNR). Other noted items included an increase in seasonal personnel costs due to minimum wage increases, increased equipment and building maintenance costs for the Aquatic Center, painting of the indoor pool, parking lot maintenance at the Aquatic Center, Amphitheatre, and Jaycee Park, and the purchase of a mower.

New Business

Harden reviewed the highlights from the activity report.

Adjourn – Next Meeting Date – February 3, 2026.

At 12:53 PM, Cox made a motion to adjourn the meeting. Gardner seconded. Ayes (7) – Amerman, Cox, Gardner, Huseman, Janssen, Jones, Peckosh; Nays (0); Absent (3) Meredith, Murphy, Vazzana.

Respectfully submitted,

Robin Harden
Parks and Recreation Director

Lakes, Parks & Recreation Commission

February 2026 Activity Report

Aquatic Center/Aquatics:

- The second winter session of group swim lessons ended on December 3, with 18 students enrolled.
- The third winter session of group swim lessons began on January 26, with 24 students enrolled. One final session of group swim lessons begins the last week of March.
- An offer of employment for the Aquatics Specialist position was extended to and accepted by Tyler Hansen, who is scheduled to begin on February 2.
- Applications are currently being accepted for lifeguards and swim instructors. Several new hires are currently completing lifeguard certification. The summer hiring campaign will kick off at the end of February, and 2025 employees are currently being contacted to determine their interest in returning.
- The Aquatic Center hallway and locker room floors were successfully recoated in November with anti-slip materials to improve patron safety. The alternative application method used appears to be improving product performance.

Recreation Programming:

- The 2025 Paint the Ville series concluded on December 11 with the Cup of Holiday Cheer painting with 24 painters participating.
- The annual Letters to Santa Program received submissions from collection boxes located at the ECLC, Kirksville Primary, Ray Miller Elementary and the Kirksville Aquatic Center, as well as direct submissions from Brashear, La Plata and Mary Immaculate Catholic School. Over 600 Letters from Santa were returned to students by the end of the program.
- The Annual Breakfast with Santa event was held at Mi Casa Restaurant on December 6 with seating at 8:30 am or 10:00 am. A total of 190 tickets were sold.
- The Indoor Triathlon, held in conjunction with The Adair County Family YMCA, began on January 2 and will end on March 2. The event currently has 35 registered athletes, with additional participants still continuing to join.
- The annual Kid's Cardboard Boat Race was held on January 18 and featured a record setting 20 boat entries, with a total of 37 children participating.
- The local recreation providers gathered for a lunch and roundtable discussion on January 22, with 13 representatives from local organizations in attendance. Participating agencies included Missouri State Parks, Northern Missouri Futbol Club, Truman State University, Adair

County Family YMCA, Missouri Department of Conservation, Adair County Public Library, and the City of Kirksville. Attendees enjoyed connecting with other providers, sharing their biggest successes of 2025, discussing their biggest challenges for 2026, and exploring upcoming programs, events, and opportunities for partnership. Information was also shared with the organizations on how to submit events to the City's online calendar and the Just Serve initiative. The group plans to meet again in the fall to continue these discussions and collaborations.

- KBSL 2026 Summer Season is fast approaching with Early Bird Registration opening February 16. Early Bird pricing will end on March 8 when full price registration will begin. All registration will close on March 29 for KBSL.
- Spring Tiny Tykes Soccer will also be opening up registration during mid- to late-February and is set to begin holding sessions at the very end of March.

Park Projects/Maintenance:

- Our newest park maintenance worker, Brian Payne, has been working to complete his 40 hours of supervised driving time to fulfill CDL requirements. He is just a few hours short of this goal and, once completed, will begin pre-trip training.
- The Bobcat Skid Steer purchased for clearing sidewalks along Baltimore Street has been repaired and was used during the most recent snow event. The equipment is functioning well.

Dates to note:

- February 16: KBSL Early Bird Registration Opens
- February 19: JustServe drop in kick off event will be held from 4:00 pm – 6:00 pm at Sip
- March 2: Indoor Triathlon Program Ends
- March 8: KBSL Early Bird Registration Ends and Full Price Registration Begins
- March 23: Group Swim Lessons Session #4 Begins
- March 29: KBSL Registration Closes
- March 30: Board and Commission Recognition Banquet will be held at 6:00 pm at the Student Union.

Kirksville Parks and Recreation Master Plan PHASE 1 2022-2027

Priority	Action Item	THINK2040 Goal	Location	Duration	Budget (2022)	Source	Progress	Notes
1.P.1	Study Park Dedication and Impact Fee	Planning and Land Use	Planning and Land Use	On-Going	\$0	P&R	In Progress	Likely limited benefit from implementation based on the number of new subdivision developments and their locations. Staff reviewed and discussed new ordinance in Lee's Summit, which will be the first community in Missouri to utilize park impact fees. This will be studied further.
1.C.2	Develop Program Catalog	Community Identity	Programming	On-Going	\$0	P&R	In Progress	Comprehensive 2026 program schedule will be release soon. Work will continue to develop a comprehensive offerings catalog for the department.
1.I.6	Replace Chevy Flatbed 4WD	Infrastructure & Public Facilities	Maintenance	1 Year	\$42,000	P&R	In Progress	2013 Ford F350 Dump Truck from Water Distribution will be transferred to the department in 2026 at no cost.
1.I.9	Replace 2 Hustler Super Z Mowers	Infrastructure & Public Facilities	Maintenance	1 Year	\$28,000	P&R	In Progress	One mower is budgeted for replacement in 2026. Estimated Costs \$15,000.
1.M.1	Mill St., Florence St., and Cottonwood St., from Rotary Park to Osteopathy St.	Mobility and Transport	Trails	2 Years	\$470,000	Public Works, Others	Not Started	No current plans for development. Will discuss with Assistant City Manager inclusion on Kirksville KAMP Plan
1.N.1	LaHarpe St. from Osteopathy Trail to Cottonwood St.	Neighbors & Housing	Trails	2 Years	\$670,000	Public Works, Others	Not Started	Not Currently Scheduled, will need to be discussed during annual street planning.
1.N.2	Normal Ave. from Florence St. to Osteopathy St.	Neighbors & Housing	Bike Lanes	1 Year	\$40,000	Public Works	Not Started	Will Revisit with Future Street Planning/Resurfacing
1.N.3	Normal Ave. from Baltimore St. to Jamison St.	Neighbors & Housing	Bike Lanes	1 Year	\$60,000	Public Works	Not Started	Will Revisit with Future Street Planning/Resurfacing
1.C.11	Install Maps at all Park Properties	Community Identity	Signage	1 Year	\$6,000	P&R	Planning Started	Discussed with LPRC. Suggestions led to sign with QR code leading to online map. Once website changes are complete the process to develop online facility maps will begin.
1.I.12	Develop 2 Fishing Landings	Infrastructure & Public Facilities	North Park	1 Year	\$40,000	Grants, P&R	On Hold	Pond will be enlarged to handle the runoff from soccer complex. Must be completed before more infrastructure is installed.
1.I.13	Install New Shelter by NW Corner	Infrastructure & Public Facilities	North Park	1 Year	\$120,000	P&R	Not Started	Newly developed site plans leave this area available for the development of a shelter.
1.I.14	Develop 2 Sand Volleyball Courts	Infrastructure & Public Facilities	North Park	1 Year	\$30,000	P&R	Not Started	Newly developed site plans leave this area available for the development of a shelter.
1.I.15	Develop Pickleball Courts	Infrastructure & Public Facilities	North Park	1 Year	\$150,000	P&R	Planning Started	Guidance needed from Commission. Consider this in relation to Patryla Park courts
1.C.13	Install Electronic Monument Sign	Community Identity	North Park	1 Year	\$30,000	P&R	Not Started	Current signage is in like new condition. Was tentatively scheduled for FY2026, but has been delayed.
1.I.16	Develop Perimeter Trail	Infrastructure & Public Facilities	Rotary Park	1 Year	\$340,000	Grants, P&R	In Progress	Awarded a TAP Grant in 2022. Scheduled for FY2026. Will go out to bid soon.
1.C.14	Develop New Shelter and Parking Improvements	Community Identity	Rotary Park	2 Years	\$400,000	Grants, P&R	Planning Started	Tentatively Scheduled for FY2027. LWCF Grant submitted. \$70,000 in matching funds pledged between Rotary Clubs and Chariton Valley Association.
1.E.3	Develop New Concessions Stand & Restroom Building	Economy	Rotary Park	2 Years	\$800,000	Grants, P&R	Planning Started	Restroom Tentatively Scheduled for FY2027. LWCF Grant submitted. Concessions building on hold
1.I.17	Reconfigure Internal Sidewalks	Infrastructure & Public Facilities	Rotary Park	1 Year	\$75,000	Grants, P&R	Planning Started	Tentatively Scheduled for FY2027. LWCF Grant submitted.
1.P.3	Perform Steer Creek Restoration	Planning and Land Use	Rotary Park	1 Year	\$50,000	Grants, P&R	Not Started	Detailed plan will need to be developed with the help of a professional.

1.C.15	Install Electronic Monument Sign	Community Identity	Rotary Park	1 Year	\$30,000	P&R	Not Started	Current signage is being refreshed. Was tentatively scheduled for FY2026, but has been delayed.
1.C.16	Install Directional Signage	Community Identity	Rotary Park	1 Year	\$2,000	P&R	Not Started	Will be completed after other Rotary Park Improvements
1.N.4	Install New Playground	Neighbors & Housing	Brashear Park	1 Year	\$150,000	Grants, P&R	Planning Started	RFP has been drafted for playground. Tentatively planned for FY2027
1.N.5	Install New Splashpad	Neighbors & Housing	Brashear Park	2 Years	\$350,000	Grants, P&R	Planning Started	Tentatively scheduled for FY2027. All bid documents and designs are ready to rebid when the project is funded. Would like to monitor usage of PC Mills Splash Pad before moving forward with this development.
1.C.17	Install New Shelter	Community Identity	Brashear Park	1 Year	\$140,000	Grants, P&R	Planning Started	Tentatively planned for FY 2027 with other park improvements
1.I.18	Install Bump-Outs & Angled Parking	Infrastructure & Public Facilities	Detweiler Park	1 Year	\$15,000	Public Works	On Hold	Will be completed when McPherson Street drainage and road work is completed by Public Works
1.C.18	Install Public Art	Community Identity	Detweiler Park	1 Year	\$30,000	Grants, P&R	On Hold	Will discuss in community partnership meetings and with Kirksville Arts Association.
1.C.20	Install Interpretive Historical Signage	Community Identity	Detweiler Park	1 Year	\$30,000	Grants, P&R	In Progress	New Park signs have been installed. Historic Signage still needed.
1.C.22	Develop New Splash Pad	Community Identity	P.C. Mills Park	2 Years	\$350,000	Grants, P&R	In Progress	Scheduled for opening May 2026
1.E.4	Rebuild Single Tennis Court	Economy	Patryla Park	1 Year	\$150,000	Grants, P&R	Planning Started	Discussions had with Public Works the possibility of attempting a mill and overlay, or rebuild. Guidance needed from Commission.
1.I.21	Develop New Tennis Parking Lot	Infrastructure & Public Facilities	Patryla Park	1 year	\$150,000	Grants, P&R	Planning Started	Will be completed along with Tennis Court
1.N.8	Develop New Playground	Neighbors & Housing	Patryla Park	1 Year	\$150,000	Grants, P&R	Planning Started	Estimates have been collected. Will be included with tennis court project.
1.J.21	Develop On-Street Parking by Labyrinth	Infrastructure & Public Facilities	Patryla Park	1 Year	\$20,000	P&R	In Progress	Permeable Pavers have been installed. Concrete forms have been installed, awaiting weather for concrete pour.

Kirksville Parks and Recreation Master Plan PHASE 2 2027-2032

Priority	Action Item	THINK2040 Goal	Location	Duration	Budget (2022)	Source	Progress	Notes
2.E.1	Develop Regional Muskie Fishing Event at Hazel Creek Lake	Economy	Programming	On-Going	\$0	Tourism, P&R	On Hold	There are currently two Muskie fishing tournament that are held here annually.
2.I.1	Conduct Feasibility Study	Infrastructure & Public Facilities	Indoor Rec	1 Year	\$60,000	P&R	Not Started	
2.N.1	North Park Connector from Baltimore St. to Cottage Grove Trail	Neighbors & Housing	Trails	2 Years	\$1,200,000	Public Works, Others	Not Started	
2.N.2	Osteopathy St. From Scott to Hamilton St.	Neighbors & Housing	Bike Lanes	1 Year	\$60,000	Public Works	Not Started	
2.N.3	Osteopathy St. from Gardner St to Missouri St.	Neighbors & Housing	Bike Lanes	1 Year	\$50,000	Public Works	Not Started	
2.M.1	Shorten Outfield Fences on Yellow, Orange, Green Fields	Mobility & Transportation	North Park	1 Year	\$250,000	P&R	Planning Started	Adjustments of the Yellow and Orange outfield fences were identified as a priority 3 in the North Park Site plan. Pending development of Maple Street extension. Removal of Green Field to be considered to allow for parking lot development if needed.
2.M.2	Relocate & Redevelop Maintenance Shop	Mobility & Transportation	North Park	1 Year	\$500,000	P&R	Planning Started	Relocation of the maintenance building was identified as priority 2 in the North Park Site Plan.
2.M.3	Extend Maple Street	Mobility & Transportation	North Park	2 Years	\$2,000,000	Engineering	Planning Started	The North Park Site Plan accounts for this extension. No timeline on extension of Maple Street available from Public Works.
2.N.4	Plant Street Trees Around Perimeter	Neighbors & Housing	North Park	4 Years	\$80,000	Grants, P&R	In Progress	Awarded funds from MDC's Community Forestry Cost Share program in FY2026. 50 trees to be planted.
2.N.5	Redevelop Playground	Neighbors & Housing	North Park	1 Year	\$150,000	Grants, P&R	On Hold	North Park Site Plan did not call for the relocation of current playground, but does call for a new playground on southern edge of park. Current playground is projected to be at end of lifespan around FY2033. Playground to be inspected monthly and parts replaced to ensure safety and longevity.
2.I.2	Install New Restroom	Infrastructure & Public Facilities	Memorial Park	1 Year	\$125,000	Grants, P&R	Not Started	Restroom roof replacement completed in April 2024.
2.I.3	Install New Half Court Basketball	Infrastructure & Public Facilities	Memorial Park	1 Year	\$60,000	Grants, P&R	Not Started	
2.I.4	Install Cross Access Trail	Infrastructure & Public Facilities	Memorial Park	1 Year	\$40,000	Grants, P&R	Not Started	
2.C.1	Install New Multi-Sport Court	Community Identity	Brashear Park	1 Year	\$280,000	Grants, P&R	Not Started	Staff has met with playground and sport court vendors to discuss potential layouts and costs for this improvement.
2.I.5	Install Perimeter Trail	Infrastructure & Public Facilities	Brashear Park	1 Year	\$150,000	Grants, P&R	Planning Started	Sidewalks will be added with development of splash pad, playground and shelter. Tentatively schedule for FY27
2.C.2	Install New Outdoor Fitness Area	Community Identity	Brashear Park	1 Year	\$80,000	Grants, P&R	Planning Started	Staff has met with vendors to explore design options and identify grants for the purchase.
2.C.3	Install Interpretive Historical Signage	Community Identity	Brashear Park	1 Year	\$10,000	Grants, P&R	Planning Started	Historical research completed. Will be included with park map signage.

2.N.6	Redevelop Playground	Neighbors & Housing	P.C. Mills Park	1 Year	\$160,000	Grants, P&R	Planning Started	New playground location has been prepared near expanded parking lot. Current playground is expected to be at end of lifespan around FY2032. Playground to be inspected monthly and parts replaced to ensure safety and longevity.
2.I.6	Install New Full Court Basketball	Infrastructure & Public Facilities	P.C. Mills Park	1 Year	\$70,000	Grants, P&R	Not Started	Will require the playground to be relocated prior to this project.
2.I.7	Reconfigure Internal Sidewalks	Infrastructure & Public Facilities	P.C. Mills Park	1 Year	\$70,000	P&R	On Hold	A portion of this project was completed during splash pad construction. Other sidewalks will be added with playground and basketball court development.
2.C.4	Install Archery Range	Community Identity	Patryla Park	1 Year	\$25,000	Grants, P&R	On Hold	MDC may be adding archery to the new Rock Lake Conservation Area.
2.I.8	Develop Perimeter Trail	Infrastructure & Public Facilities	Patryla Park	1 Year	\$290,000	Grants, P&R	Not Started	
2.C.5	Install Directional Signage	Community Identity	Patryla Park	1 Year	\$3,000	P&R	Planning Started	Contacted by local resident who is willing to help fund a portion of this project. Signage convention needs to be established.
2.I.10	Replace Vault Restrooms	Infrastructure & Public Facilities	Hazel Creek Lake	1 Year	\$250,000	Grants, P&R	Not Started	
2.J.11	Install Accessible Sidewalks	Infrastructure & Public Facilities	Hazel Creek Lake	1 Year	\$60,000	P&R	Planning Started	Staff has begun looking at how accessible sidewalks can connect into existing facilities, and proposed facilities.
2.C.6	Install Shelters	Community Identity	Hazel Creek Lake	1 Year	\$250,000	Grants, P&R	Planning Started	Planning underway for shelter at North Ramp.

Kirksville Parks and Recreation Master Plan PHASE 3 2032-2037

Priority	Action Item	THINK2040 Goal	Location	Duration	Budget (2022)	Source	Progress	Notes
3.C.1	Hire Full Time Recreation Assistant	Community Identity	Programming	On-Going	\$35,000	P&R	Not Started	
3.I.1	Hire Full Time Building Technician	Infrastructure & Public Facilities	Programming	On-Going	\$30,000	P&R	Not Started	
3.I.2	Acquisition of 5 to 10 acre site	Infrastructure & Public Facilities	Indoor Rec	2 Years	\$1,500,000	Donations, P&R	Not Started	
3.I.3	Develop 26,000 SF Indoor Rec Center and Site	Infrastructure & Public Facilities	Indoor Rec	3 Years	\$15,100,000	P&R	Not Started	At this time the YMCA is looking into an expansion of their facility.
3.N.1	East Side Rail Trail from Normal Ave. to Florence ST.	Neighbors & Housing	Trails	2 Years	\$850,000	Public Works, Others	Planning Started	Seeking grants for purchase land and development.
3.N.2	Osteopathy Trail Extension from Michigan St. to Franklin St.	Neighbors & Housing	Trails	2 Years	\$630,000	Public Works, Others	Not Started	
3.C.2	Develop 5 U-14 Soccer Fields	Community Identity	North Park	2 Years	\$2,200,000	Grants, P&R	Planning Started	North Park Site Plan is complete. Identified as a priority 1. Next steps to complete design work for fields, stormwater, and parking.
3.C.3	Develop Concessions and RR Building	Community Identity	North Park	2 Years	\$1,000,000	P&R	Planning Started	North Park Site Plan is complete. Identified as a priority 2 and 3.
3.C.4	Develop Soccer Parking	Community Identity	North Park	2 Years	\$250,000	P&R	Planning Started	North Park Site Plan is complete. North parking lot Identified as a priority 1, south lot identified as priority 3.
3.C.5	Develop Playground	Community Identity	North Park	1 Year	\$200,000	Grants, P&R	Planning Started	North Park Site Plan is complete. Playground at southern entrance Identified as a priority 3.
3.M.1	Renovate Existing Parking Lot	Mobility & Transportation	North Park	1 Year	\$60,000	P&R	Planning Started	Funds budgeted in FY2025 for this project were redirected to repair internal sidewalks. Discussions have been held with Public Works on milling the concrete and overlaying with asphalt in 3 phases.
3.C.6	Install Directional Signage	Community Identity	North Park	1 Year	\$3,000	P&R	Not Started	
3.C.7	Develop New Skate Park	Community Identity	Rotary Park	1 Year	\$450,000	Grants, P&R	Not Started	
3.N.3	Redevelop Shelter	Neighbors & Housing	Memorial Park	1 Year	\$140,000	Grants, P&R	Not Started	
3.N.4	Redevelop Shelter	Neighbors & Housing	P.C. Mills Park	1 Year	\$150,000	Grants, P&R	Not Started	
3.N.5	Redevelop Parking Lot	Neighbors & Housing	Jaycee Park	1 Year	\$190,000	P&R	Not Started	
3.N.6	Replace Restroom	Neighbors & Housing	Jaycee Park	1 Year	\$125,000	Grants, P&R	Not Started	Roof and door replacement completed in FY 2025.
3.C.8	Develop New Splash Pad	Community Identity	Jaycee Park	2 Years	\$400,000	Grants, P&R	Not Started	
3.C.9	Develop All-Inclusive Playground	Community Identity	Jaycee Park	1 Year	\$400,000	Grants, P&R	Not Started	
3.I.4	Reconfigure Internal Sidewalks and Trails	Infrastructure & Public Facilities	Jaycee Park	1 Year	\$180,000	P&R	Not Started	
3.C.10	Install 2 New Shelters	Community Identity	Jaycee Park	1 Year	\$300,000	Grants, P&R	Not Started	
3.N.7	Reconfigure Ball Field	Neighbors & Housing	Jaycee Park	2 Years	\$120,000	P&R	Not Started	
3.I.4	Install New Half Court Basketball	Infrastructure & Public Facilities	Jaycee Park	1 Year	\$50,000	Grants, P&R	Not Started	
3.C.11	Install Fishing Platform	Community Identity	Patryla Park	1 Year	\$80,000	Grants, P&R	Not Started	
3.C.12	Install Fishing Platform	Community Identity	Hazel Creek Lake	1 Year	\$80,000	Grants, P&R	Not Started	

Kirksville Parks and Recreation North Park Site Plan

Priority	Action Item	THINK2040 Goal	Duration	Budget (2025)	Source	Progress	Notes
1	Soccer Fields	Infrastructure & Public Facilities	2 Years	\$225,000 - 1,380,000	P&R	Planning Started	North Park Site Plan is complete. Identified as a priority 1 project. Next steps to complete design work for fields, stormwater, and parking utilizing remaining funds in Kirk's Capital Campaign.
1	Parking Lot & Drive	Infrastructure & Public Facilities	1 Year	\$378,000 - 735,000	P&R	Planning Started	
1	Stormwater and Utility Infrastructure	Infrastructure & Public Facilities	1 Year	\$206,000 - 303,000	P&R	Planning Started	
1	Tree & Buffer Plantings	Infrastructure & Public Facilities	2 Years	\$56,000 - 130,000	P&R	In Progress	Awarded funds from MDC's Community Forestry Cost Share program in FY2026. 50 trees to be planted.
2	Maintenance Building & Yard	Infrastructure & Public Facilities	1 Year	\$212,000 - 467,000	P&R	Not Started	
2	North Pavilion (low range pavilion only, high range with restrooms)	Infrastructure & Public Facilities	1 Year	\$82,000 - 455,00	P&R	Not Started	
2	Lake Expansion- Stormwater	Infrastructure & Public Facilities	1 Year	\$99,000 - 505,000	P&R	Not Started	
2	Stormwater and Utility Infrastructure	Infrastructure & Public Facilities	1 Year	\$221,000 - 416,000	P&R	Not Started	
2	Park Connecting Trails	Infrastructure & Public Facilities	2 Years	\$240,000 - 490,000	P&R	Not Started	
2	Black Field Outfield Fencing and Lighting Modifications	Infrastructure & Public Facilities	1 Year	\$70,000 - 112,000	P&R	Not Started	
2	Tree and Landscape Plantings	Infrastructure & Public Facilities	2 Years	\$71,000 - 170,000	P&R	Not Started	
3	Amenity Area, Event Lawn Pavilion, Restroom	Infrastructure & Public Facilities	2 Years	\$838,000 - 1,840,000	P&R	Not Started	
3	Playground	Infrastructure & Public Facilities	1 Year	\$52,500 - 325,000	P&R	Not Started	
3	Tree and Landscape Plantings	Infrastructure & Public Facilities	2 Years	\$130,000 - 300,500	P&R	Not Started	
3	Food Truck Court	Infrastructure & Public Facilities	1 Year	\$38,000 - 76,000	P&R	Not Started	
3	South Parking Lot	Infrastructure & Public Facilities	1 Year	\$885,000 - 1,763,000	P&R	Not Started	
3	Stormwater and Utility Infrastructure	Infrastructure & Public Facilities	1 Year	\$319,000 - 557,000	P&R	Not Started	
3	Rework Yellow & Orange Field Outfields, Rework Orange Field lighting	Infrastructure & Public Facilities	1 Year	\$112,000 - 182,000	P&R	Not Started	
3	Lighting of Blue Field	Infrastructure & Public Facilities	1 Year	\$343,000 - 658,000	P&R	Not Started	
4	Soccer Field Lighting	Infrastructure & Public Facilities	1 Year	\$1,505,000 - 2,835,000	P&R	Not Started	

Kirksville Parks and Recreation Rock Lake Conservation Area Site Plan

Priority	Action Item	THINK2040 Goal	Duration	Budget (2025)	Source	Progress	Notes
1	Install Southern Entry Drive, 8-10 Space Parking Lot	Infrastructure & Public Facilities	1 Year	\$169,000-\$440,000	P&R	In Progress	ORIG Grant was awarded. Construction documents have been completed. Public Works crews have staked out the layout of the road, and have begun ordering supplies to begin the work.
1	Install Lower Parking Lot Drainage, BPM, Road and BMP Related Earthwork and Turf Seeding	Infrastructure & Public Facilities	1 Year	\$9000 - \$57,000	P&R	In Progress	
2	Install Upper Parking Lot and Drive 50 Spaces	Infrastructure & Public Facilities	1 Year	\$211,000 - \$550,000	P&R	Not Started	
2	Install Connector Drive	Infrastructure & Public Facilities	1 Year	\$84,000 - \$218,000	P&R	Not Started	
2	Install Playground	Infrastructure & Public Facilities	1 Year	\$182,000 - \$770,000	P&R	Not Started	
2	Install Open Air Pavilion with Restroom, Water, Electric, Sanitary	Infrastructure & Public Facilities	1 Year	\$498,000 - \$669,000	P&R	Not Started	
2	Install Walking Paths	Infrastructure & Public Facilities	1 Year	\$252,000 - \$327,000	P&R	Not Started	
2	Install Nature Trail	Infrastructure & Public Facilities	1 Year	\$0	P&R	Not Started	
2	Install Restored Native Prairie	Infrastructure & Public Facilities	1 Year	\$31,000	P&R	Not Started	
2	Install Lawn and Misc Grading	Infrastructure & Public Facilities	1 Year	\$34,000 - \$80,000	P&R	Not Started	
2	Install Canopy Trees	Infrastructure & Public Facilities	1 Year	\$2400 - \$3900	P&R	Not Started	
2	Install Ornamental Trees	Infrastructure & Public Facilities	1 Year	\$1800 - \$3600	P&R	Not Started	
2	Furnishings	Infrastructure & Public Facilities	1 Year	\$4200 - \$13,000	P&R	In Progress	MO DNR Grant was received to purchase tables and benches. Trash cans will need to be purchased with other funds.
3	Install Open Air Pavilion	Infrastructure & Public Facilities	1 Year	\$154,000 - \$238,000	P&R	Not Started	
3	Install Boardwalk	Infrastructure & Public Facilities	1 Year	\$750,000 - \$1,250,000	P&R	Not Started	
3	Install Accessible Fishing Access	Infrastructure & Public Facilities	1 Year	\$3500 - \$8400	P&R	Not Started	
3	Install Walks and Pavilion Paving	Infrastructure & Public Facilities	1 Year	\$106,000 - \$138,000	P&R	Not Started	
3	Install Phase 3 Canopy trees & Seed, Grading & Earthwork, Short Grass Meadow	Infrastructure & Public Facilities	1 Year	\$8400 - \$18,000	P&R	Not Started	
3	Furnishings (Trash Cans)	Infrastructure & Public Facilities	1 Year	\$2800 - \$4600	P&R	Not Started	
4	Install Fishing Dock	Infrastructure & Public Facilities	1 Year	\$42,000 - \$70,000	P&R	Planning Started	Quotes have been obtained to utilize existing in water supports to construct a ADA fishing dock. Currently exploring funding options.

4	Install Kayak Launch	Infrastructure & Public Facilities	1 Year	\$12,000 - \$31,000	P&R	In Progress	Public Works crews will build the kayak launch when constructing the parking lot.
4	Install Fishing Access Points	Infrastructure & Public Facilities	1 Year	\$14,000 - \$35,000	P&R	Not Started	
4	Install Walking Paths	Infrastructure & Public Facilities	1 Year	\$304,000 - \$395,000	P&R	Not Started	
4	Install Nature Trail	Infrastructure & Public Facilities	1 Year	\$0	P&R	Not Started	
4	Install Short Grass Meadow	Infrastructure & Public Facilities	1 Year	0 - \$22,000	P&R	Not Started	
4	Install Native Tree Massing	Infrastructure & Public Facilities	5 to 10 years	\$277,000 - \$524,000	P&R	Not Started	
4	Install Park Signage	Infrastructure & Public Facilities	1 Year	\$28,000 - \$56,000	P&R	Not Started	
4	Native Shrub Plantings at Entrance and Soils	Infrastructure & Public Facilities	1 Year	\$3800 - \$23,000	P&R	Not Started	
4	Grading and Earthwork- Paths and Connector Road, Turf Seeding	Infrastructure & Public Facilities	1 Year	\$38,000 - \$98,000	P&R	Not Started	

Kirksville Parks and Recreation Master Plan Completed Priorities

Priority	Action Item	THINK2040 Goal	Location	Duration	Budget (2022)	Source	Progress	Notes
1.E.1	Develop Sponsorship Policy and Strategy	Economy	Funding	On-Going	\$0	P&R	COMPLETE	2023
1.E.2	Study Park Foundation	Economy	Funding	On-Going	\$0	P&R	COMPLETE	2023
1.C.1	Hire Full Time Aquatics Specialist	Community Identity	Programming	On-Going	\$35,000	P&R	COMPLETE	2023
1.C.4	Solidify Facility Agreement with Kirksville Public Schools	Community Identity	Programming	On-Going	\$0	P&R	COMPLETE	2023
1.C.6	Develop Program Scholarship Fund	Community Identity	Programming	On-Going	\$0	P&R	COMPLETE	2024
1.C.7	Develop Model for Youth and Adult Baseball and Softball	Community Identity	Programming	On-Going	\$0	P&R	COMPLETE	2023
1.C.9	Develop Fall Heritage Festival	Community Identity	Programming	On-Going	\$0	Tourism, Community Partners, P&R	COMPLETE	2023
1.C.10	Develop Community Disc Golf Tournament	Community Identity	Programming	On-Going	\$0	P&R	COMPLETE	2023
1.I.2	Hire Full Time Park Maintenance Worker	Infrastructure & Public Facilities	Maintenance	On-Going	\$30,000	P&R	COMPLETE	2023
1.I.3	Purchase Sidewalk Snow Removal Machine	Infrastructure & Public Facilities	Maintenance	1 Year	\$34,000	P&R	COMPLETE	2023
1.I.4	Replace Hustler Super Z Mower	Infrastructure & Public Facilities	Maintenance	1 Year	\$13,000	P&R	COMPLETE	2024
1.I.5	Replace John Deere 2305 Tractor	Infrastructure & Public Facilities	Maintenance	1 Year	\$20,200	P&R	COMPLETE	2024
1.I.7	Replace John Deere Gator	Infrastructure & Public Facilities	Maintenance	1 Year	\$7,200	P&R	COMPLETE	2024
1.I.19	Install Strom Drain	Infrastructure & Public Facilities	McKinney Bark Park	1 Year	\$10,000	P&R	COMPLETE	2023
1.C.21	Install Dog Obstacles & Play Structures	Community Identity	McKinney Bark Park	1 Year	\$10,000	Grants, P&R	COMPLETE	2023
1.I.22	Develop Gravel Lot by Water Tower	Infrastructure & Public Facilities	Patryla Park	1 Year	\$50,000	Utilities	COMPLETE	2023
1.C.23	Install Labyrinth Shelter	Community Identity	Patryla Park	1 Year	\$50,000	Grants, P&R	COMPLETE	2023
1.C.24	Install Standard Wood Signs	Community Identity	Hazel Creek Lake	1 Year	\$2,000	P&R	COMPLETE	2023
1.I.1	Develop Legacy Maintenance Plan	Infrastructure & Public Facilities	Maintenance	On-Going	\$0	P&R	COMPLETE	2025
1.P.2	Create Mowing Reduction Plan	Planning and Land Use	Maintenance	On-Going	\$0	P&R	COMPLETE	2025
1.N.6	Install Evergreen Hedge	Neighbors & Housing	Detweiler Park	1 Year	\$10,000	Grants, P&R	COMPLETE	2025
1.C.19	Install New Seating (Benches)	Community Identity	Detweiler Park	1 Year	\$5,000	Donations	COMPLETE	2025
1.I.8	Replace Grasshopper Mower	Infrastructure & Public Facilities	Maintenance	1 Year	\$14,000	P&R	COMPLETE	2025

1.I.10	Develop Perimeter Trail	Infrastructure & Public Facilities	North Park	1 Year	\$500,000	Grants, P&R	COMPLETE	2025
1.I.11	Reconfigure NW Parking Lot	Infrastructure & Public Facilities	North Park	1 Year	\$90,000	P&R	COMPLETE	2025
1.C.3	Develop Social Media Strategy	Community Identity	Programming	On-Going	\$0	P&R	COMPLETE	2025
1.C.5	Develop TSU and ATSU Communication Strategy	Community Identity	Programming	On-Going	\$0	P&R	COMPLETE	2025
1.C.8	Develop Additional Adult and Senior Water Fitness Programming	Community Identity	Programming	On-Going	\$0	P&R	COMPLETE	2025
1.C.12	Replace all 3 Gateway Signs	Community Identity	Signage	1 Year	\$50,000	Tourism	COMPLETE	2025
1.I.20	Install Additional On-Street Parking	Infrastructure & Public Facilities	P.C. Mills Park	1 Year	\$50,000	P&R	COMPLETE	2025
1.N.7	Replace Restroom	Neighbors & Housing	P.C. Mills Park	1 Year	\$125,000	Grants, P&R	COMPLETE	2025
2.I.9	Resurface Parking Lots	Infrastructure & Public Facilities	Hazel Creek Lake	1 Year	\$50,000	P&R	COMPLETE	2026

2026 Parks and Recreation Income Report

Month	State & Federal Grants	Admission Fees	Concessions	Activity Fees	Contractual Fees	Parks & Recreation Sales Tax	Sales of Merchandise	Contributions	Sale of Property	Transfer In	Investment Earnings	Misc	Total
January													\$ -
February													\$ -
March													\$ -
April													\$ -
May													\$ -
June													\$ -
July													\$ -
August													\$ -
September													\$ -
October													\$ -
November													\$ -
December													\$ -
YTD Total	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2026 Budget	\$ 167,475.00	\$ 241,000.00	\$ 80,000.00	\$ 130,225.00	\$ 15,300.00	\$ 2,014,575.00	\$ 2,500.00	\$ 40,400.00	\$ 3,000.00	\$ 103,513.00	\$ 40,000.00	\$ 11,250.00	\$ 2,849,238.00
YTD %	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

2025 Parks and Recreation Income Report

Month	State & Federal Grants	Admission Fees	Concessions	Activity Fees	Contractual Fees	Parks & Recreation Sales Tax	Sales of Merchandise	Contributions	Sale of Property	Transfer In	Investment Earnings	Misc	Total
January	\$ -	\$ 11,036.01	\$ 3.75	\$ 4,421.00	\$ 693.00	\$ 167,617.99	\$ 78.00	\$ 500.00	\$ -	\$ -	\$ 4,633.91	\$ -	\$ 188,983.66
February	\$ -	\$ 10,791.00	\$ -	\$ 7,363.00	\$ -	\$ 152,694.66	\$ 133.00	\$ 1,190.00	\$ -	\$ -	\$ 4,850.91	\$ (180.00)	\$ 176,842.57
March	\$ -	\$ 12,017.70	\$ -	\$ 27,270.00	\$ 600.00	\$ 140,931.88	\$ 34.00	\$ 1,550.00	\$ -	\$ -	\$ 6,392.08	\$ (330.00)	\$ 188,465.66
April	\$ -	\$ 11,382.00	\$ 1,884.00	\$ 7,494.50	\$ 3,000.00	\$ 182,338.58	\$ 79.00	\$ 3,925.00	\$ -	\$ -	\$ 5,539.08	\$ 465.00	\$ 216,107.16
May	\$ -	\$ 19,044.01	\$ 5,645.75	\$ 10,673.00	\$ -	\$ 169,343.12	\$ 145.00	\$ 1,458.00	\$ -	\$ -	\$ 5,845.91	\$ (727.00)	\$ 211,427.79
June	\$ 24,259.20	\$ 66,488.65	\$ 31,973.00	\$ 14,438.00	\$ 1,600.00	\$ 173,406.68	\$ 665.00	\$ 1,900.00	\$ -	\$ -	\$ 6,073.38	\$ 307.25	\$ 321,111.16
July	\$ -	\$ 47,421.08	\$ 26,060.00	\$ 20,829.00	\$ -	\$ 162,671.44	\$ 917.00	\$ 6,775.00	\$ -	\$ -	\$ 6,224.85	\$ 133.25	\$ 271,031.62
August	\$ -	\$ 23,642.11	\$ 7,174.75	\$ 12,375.50	\$ 320.00	\$ 169,267.16	\$ 306.00	\$ 3,950.00	\$ -	\$ -	\$ 4,980.70	\$ 375.00	\$ 222,391.22
September	\$ -	\$ 10,691.18	\$ -	\$ 5,292.00	\$ 12,000.00	\$ 150,539.14	\$ 467.00	\$ 12,445.31	\$ 35.00	\$ -	\$ 5,258.85	\$ 6.50	\$ 196,734.98
October	\$ -	\$ 8,996.18	\$ -	\$ 4,860.00	\$ -	\$ 152,145.04	\$ 89.00	\$ 2,250.00	\$ -	\$ -	\$ 4,975.12	\$ 3.00	\$ 173,318.34
November	\$ -	\$ 8,662.67	\$ -	\$ 7,784.50	\$ -	\$ 167,506.30	\$ 46.00	\$ 1,000.00	\$ -	\$ -	\$ 4,673.92	\$ -	\$ 189,673.39
December	\$ -	\$ 8,392.13	\$ -	\$ 2,993.00	\$ 1,120.00	\$ -	\$ 35.00	\$ 250.00	\$ 4,800.00	\$ -	\$ 4,285.69	\$ -	\$ 21,875.82
YTD Total	\$ 24,259.20	\$ 238,564.72	\$ 72,741.25	\$ 125,793.50	\$ 19,333.00	\$ 1,788,461.99	\$ 2,994.00	\$ 37,193.31	\$ 4,835.00	\$ -	\$ 63,734.40	\$ 53.00	\$ 2,377,963.37
2025 Budget	\$ 126,576.00	\$ 246,000.00	\$ 85,000.00	\$ 141,850.00	\$ 20,000.00	\$ 2,004,622.00	\$ 2,500.00	\$ 58,550.00	\$ 5,000.00	\$ 180,010.00	\$ 35,000.00	\$ 150.00	\$ 2,905,258.00
YTD %	19.2%	97.0%	85.6%	88.7%	96.7%	89.2%	119.8%	63.5%	0.0%	0.0%	182.1%	35.3%	81.9%

Aquatic Center Attendance

2026

Month	Daily Admission	Pass Visits	Total Visits
January			-
February			-
March			-
April			-
May			-
June			-
July			-
August			-
September			-
October			-
November			-
December			-
Total Visits			-

2025

Month	Daily Admission	Pass Visits	Total Visits
January	1,376	1,182	2,558
February	759	1,126	1,885
March	739	1,270	2,009
April	685	1,252	1,937
May	1,090	1,257	2,347
June	6,603	4,157	10,760
July	5,623	3,796	9,419
August	2,955	2,464	5,419
September	405	1,348	1,753
October	368	1,350	1,718
November	376	1,044	1,420
December	326	781	1,107
Total Visits	21,305	21,027	42,332

Historic Total Monthly Visits

Month	2024	2023	2022	2021
January	1,375	2,678	1,788	
February	1,984	2,600	2,124	
March	2,052	2,716	2,502	
April	1,818	2,417	2,267	
May	3,727	3,938	2,423	
June	11,695	10,977	9,978	835
July	9,032	11,126	10,807	12,611
August	6,087	5,650	7,287	9,312
September	1,642	1,725	2,158	2,560
October	1,819	1,672	1,836	1,925
November	1,527	1,679	1,822	1,645
December	1,341	1,536	1,612	1,603
Total Visits	44,099	48,714	46,604	30,491